## AMENDED IN SENATE JUNE 24, 2003

#### CALIFORNIA LEGISLATURE—2003-04 REGULAR SESSION

## **ASSEMBLY BILL**

No. 1716

# Introduced by Committee on Human Services (Wolk (Chair), Dutra, Lieber, and Mullin)

February 27, 2003

An act to amend Section 17605 of the Welfare and Institutions Code, relating to human services.

### LEGISLATIVE COUNSEL'S DIGEST

AB 1716, as amended, Committee on Human Services. Local Revenue Fund: allocations.

Existing law provides for the allocation of state sales tax revenues and vehicle license fees into the continuously appropriated Local Revenue Fund, for the allocation of money to counties for various stated purposes, from the accounts contained in the fund. Existing law also specifies the allocation of tax revenues into the various accounts and subaccounts of the Local Revenue Fund, including the Sales Tax Growth Account.

Existing law requires counties that receive allocations of money from the fund to establish and maintain a local health and welfare trust fund comprised of several accounts, including the social services account.

Existing law requires, for the 1993–94 fiscal year and fiscal years thereafter, that the Controller shall deposit into the Caseload Subaccount of the Sales Tax Growth Account of the Local Revenue Fund, from revenues deposited into the Sales Tax Growth Account, an amount that is sufficient to fund the net cost for the realigned portion of the county or city and county share of growth in social services

AB 1716 — 2 —

caseloads and any share of growth from the previous year or years for which sufficient revenues were not available in the Caseload Subaccount.

This bill would require, for the 2003–04 fiscal year and fiscal years thereafter, that no Sales Tax Growth Account funds shall be allocated until the caseload portion of the base of each county's social service account in the county health and welfare trust fund is funded to the level of the prior 2001–02 fiscal year, and would require that funds to meet that requirement shall be allocated from the Sales Tax Account of the Local Revenue Fund.

This bill would also state the intent of the Legislature that certain committees of the Legislature shall develop recommendations on realignment by April 1, 2004.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 17605 of the Welfare and Institutions 2 Code is amended to read:
- 3 17605. (a) For the 1992–93 fiscal year, the Controller shall
- 4 deposit into the Caseload Subaccount of the Sales Tax Growth
- 5 Account of the Local Revenue Fund, from revenues deposited into
- 6 the Sales Tax Growth Account, an amount to be determined by the
- 7 Department of Finance, that represents the sum of the shortfalls
- 8 between the actual realignment revenues received by each county
- and each city and county from the Social Services Subaccount of
- 0 the Local Revenue Fund in the 1991–92 fiscal year and the net
- 11 costs incurred by each of those counties and cities and counties in
- 12 the fiscal year for the programs described in Sections 10101,
- 13 10101.1, 11322, 11322.2, 12306, subdivisions (a), (b), (c), and (d)
- 14 of Section 15200, and Sections 15204.2 and 18906.5. The
- 15 Department of Finance shall provide the Controller with an
- 16 allocation schedule on or before August 15, 1993, that shall be
- used by the Controller to allocate funds deposited to the Caseload
- 17 used by the Controller to unocate ranks deposited to the Cascione
- 18 Subaccount under this subdivision. The Controller shall allocate
- 19 these funds no later than August 27, 1993.
- 20 (b) (1) For the 1993–94 fiscal year and fiscal years thereafter,
- 21 the Controller shall deposit into the Caseload Subaccount of the
- 22 Sales Tax Growth Account of the Local Revenue Fund, from

**—3**— **AB 1716** 

revenues deposited into the Sales Tax Growth Account, an amount determined by the Department of Finance, in consultation with the appropriate state departments and the California State Association of Counties, that is sufficient to fund the net cost for the realigned portion of the county or city and county share of growth in social services caseloads, as specified in paragraph (2), and any share of growth from the previous year or years for which sufficient revenues were not available in the Caseload Subaccount. The Department of Finance shall provide the Controller with an allocations schedule on or before March 15 of each year. The 10 schedule shall be used by the Controller to allocate funds deposited into the Caseload Subaccount under this subdivision.

2

3

4

5

6

9

11

12

13 14

15

16

17 18

19

20

21

22

23

24

25 26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

- (2) For purposes of this subdivision, "growth" means the increase in the actual caseload expenditures for the prior fiscal year over the actual caseload expenditures for the fiscal year preceding the prior fiscal year for the programs described in Section 12306, subdivisions (a), (b), (c), and (d) of Section 15200, and Sections 10101, 15204.2 and 18906.5 of this code, and for which funds are allocated pursuant to subdivision (b) of Section 123940 of the Health and Safety Code.
- (3) The difference in caseload expenditures between the fiscal years shall be multiplied by the factors that represent the change in county or city and county shares of the realigned programs. These products shall then be added or subtracted, taking into account whether the county's or city and county's share of costs was increased or decreased as a result of realignment, to yield each county's or city and county's allocation for caseload growth. Allocations for counties or cities and counties with allocations of less than zero shall be set at zero.
- (c) On or before the 27th day of each month, the Controller shall allocate, to the local health and welfare trust fund social services account, the amounts deposited and remaining unexpended and unreserved on the 15th day of the month in the Caseload Subaccount, pursuant to the schedule of allocations of caseload growth described in subdivision (b). If there are insufficient funds to fully satisfy all caseload growth obligations, each county's or city and county's allocation for each program specified in subdivision (d) shall be prorated.
- (d) Prior to allocating funds pursuant to subdivision (b), to the extent that funds are available from funds deposited in the

AB 1716 — 4 —

6

9

10 11

12

13 14

15

16 17

19

20

21

22

23

24

2526

27

28

29

30 31

32

33

34

35

36

37

1 Caseload Subaccount in the Sales Tax Growth Account in the 2 Local Revenue Fund, the Controller shall allocate money to 3 counties or cities and counties to correct any inequity or inequities 4 in the computation of the child welfare services portion of the 5 schedule required by subdivision (a) of Section 17602.

- (e) (1) For the 2003–04 fiscal year and fiscal years thereafter, no Sales Tax Growth Account funds shall be allocated pursuant to this chapter until the caseload portion of the base of each county's social services account in the county's health and welfare trust fund is funded to the level of the prior 2001–02 fiscal year. Funds to meet this requirement shall be allocated from the Sales Tax Account of the Local Revenue Fund. If sufficient funds are not available in the Sales Tax Account of the Local Revenue Fund to achieve that funding level in a the 2003-04 fiscal year, this requirement shall be funded in the first each succeeding fiscal year in which there are sufficient funds in the Sales Tax Account of the Local Revenue Fund to reach until the caseload base funding level for which each county would have otherwise been eligible in accordance with subdivision (e) of Section 17602 for that year. This requirement shall be cumulative for successive fiscal years in which there are not sufficient funds in the Sales Tax Account of the Local Revenue Fund to meet this requirement.
- (2) The caseload portion of each county's social services account base shall be determined by subtracting its noncaseload portion of the base, as determined by the Department of Finance in its annual calculation of General Growth Account allocations, from the total base of each county's social services account for each the 2001–02 fiscal year.
- SEC. 2. It is the intent of the Legislature that the budget committees and appropriate policy committees of the Senate and Assembly develop recommendations on realignment by April 1, 2004. The recommendations shall include the best means of financing realigned social services, mental health services, and health services to ensure program stability and minimize tension between caseload and non-caseload-driven programs. Interested and affected parties, including, but not limited to, counties, service providers, advocates, and service recipients, shall be consulted in the development of the recommendations.